

Message Text

UNCLASSIFIED

PAGE 01 GENEVA 00494 01 OF 02 231728Z

41

ACTION AID-59

INFO OCT-01 IO-11 ISO-00 HEW-06 OES-05 SP-02 AF-06 ARA-10

EA-09 EUR-12 NEA-10 OMB-01 TRSE-00 CIAE-00 INR-07

NSAE-00 L-03 H-02 EB-07 IGA-02 /153 W

----- 127891

P 231625Z JAN 76

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 7730

UNCLAS SECTION 1 OF 2 GENEVA 494

DEPT FOR AID (AFR/DS)

DEPT ALSO PASS TO: MS. M. BELCHER, AID, AND MS. R. BELMONT, DHEW/OIH

E.O. 11652: N/A

TAGS: WHO, TBIO

SUBJECT: WHO SMALLPOX ERADICATION PROGRAM

REF: A. STATE 11749, B. MOMORANDUM OF DEC 30, 1975

TO DR. EHRLICH (DHEW) FROM MS. BELCHER (AID)

1. SUMMARY. PARAS 2-9 REPRESENT SUMMARY OF RESPONSES TO AID QUESTIONS RAISED IN REF A AND B AS CONTAINED IN DOCUMENT PROVIDED MISSION BY DR D.A. HENDERSON. PARA 10 CONTAINS MISSION COMMENTS.

2. SEE REF (A), PARA 1: VACCINE REQUIREMENTS FOR ETHIOPIA APPROX. EQUIVALENT COST OF \$50,000 ANNUALLY. WHO WILL BE PROVIDING FUNDS FOR CY1978 TO ETHIOPIA, BUT WHO BUDGET FOR CY1978 HAS NOT YET BEEN PROPOSED OR DECIDED UPON. IT IS EXPECTED FUNDS OF SAME ORDER OF MAGNITUDE AS PROVIDED FOR CY1977 WILL BE PROVIDED DURING CY1978; HOWEVER, SINCE IT IS ALSO EXPECTED THAT ERADICATION CAN BE CERTIFIED BY MID-1978, AMOUNT TO BE ALLOCATED WOULD BE HALF OF ALLOCATION FOR CY1977. REGARDING COSTS INCURRED BY ETHIOPIAN GOVERNMENT FOR SALARIES OF ETHIOPIAN HEALTH STAFF, NO INFORMATION CURRENTLY AVAILABLE.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GENEVA 00494 01 OF 02 231728Z

3. SE REF (A), PARA 2: BECAUSE SMALLPOX SITUATION IS CONSISTANT-

LY CHANGING, TACTICS MUST ALSO BE ADJUSTED CONSTANTLY IN ORDER TO MARSHAL OPTIMAL RESOURCES TO INTERRUPT TRANSMISSION AT EARLIEST POSSIBLE DATE. NEEDS IN TERMS OF PERSONNEL, TRANSPORT, LOCAL COSTS, ETC., WHICH HAD BEEN FORECAST UP TO TWO YEARS IN ADVANCE, MUST BE ADJUSTED REGULARLY TO MEET CURRENT EPIDEMIOLOGICAL SITUATION. DEPENDING ON AREAS WHICH ARE ENDEMIC AT ANY GIVEN POINT, MORE OR LESS TRANSPORT MAY BE REQUIRED, FEWER OR LARGER NUMBERS OF INTERNATIONAL STAFF, GREATER OR LESSER LOCAL COSTS, ETC. BECAUSE OF THIS SITUATION, WHO SUBJECTS OVERALL ERADICATION PROGRAM BUDGET TO RIGOROUS REVIEW APPROXIMATELY EVERY TWO MONTHS AND UPDATES IT TO REFLECT CURRENT SITUATION. BUDGETED HELICOPTER EXPENSES, FOR EXAMPLE, HAVE INCREASED, AS REFLECTED IN FIGURES PROVIDED TO AID IN DEC 18 TELEX, PRIMARILY BECAUSE OF FOCI PERSISTING LONGER THAN WAS ANTICIPATED IN OGADEN DESERT AND ADJACENT AREAS IN ETHIOPIA. IN CONTRAST, APPARENT INTERRUPTION OF TRANSMISSION IN BEGEMDIR AND WOLLO (ETHIOPIA) HAS RESULTED IN UNANTICIPATED SAVINGS. ON BALANCE, HOWEVER, THERE HAVE BEEN SOME COST INCREASES.

4. SEE REF (A), PARA 4: IN TERMS OF SUPPORT TO SMALLPOX PROGRAM IN ETHIOPIA, FUNDS PROVIDED THIS FAR HAVE BEEN DERIVED FROM POOL OF UNDESIGNATED CONTRIBUTIONS TO VOLUNTARY FUND. SOME 24 COUNTRIES HAVE PROVIDED CONTRIBUTIONS, IN CASH OR IN KIND, TO ETHIOPIA DURING CY1975: AUSTRALIA, AUSTRIA, BELGIUM, CANADA, CZECHOSLOVAKIA, FINLAND, GDR, FRG, GHANA, GUINEA, HUNGARY, IRAN, JAPAN, KENYA, KUWAIT, LUXEMBOURG, NETHERLANDS, SAUDI ARABIA, SWEDEN (S.I.D.A.), SWITZERLAND, UGANDA, U.K., USA, USSR. ONLY CONTRIBUTOR TO PROVIDE "DESIGNATED" FUNDS WAS SWEDEN (INDIA AND BANGLADESH). HOWEVER, SWEDISH "IN KIND" CONTRIBUTION WAS UNDESIGNATED. CURRENTLY, ONLY ANTICIPATED "DESIGNATED" CONTRIBUTION TO ETHIOPIA DURING 1976-78 IS JAPAN'S, ON A CONTINUING BASIS IN FORM OF 5-9 VOLUNTEERS: 2 RADIO-ELECTRICIANS, 2 AUTOMOTIVE MECHANICS, FIELD SURVEILLANCE WORKERS TO MAKE UP BALANCE. BACCINE REQUIREMENTS WILL BE MET BY "UNDESIGNATED" CONTRIBUTIONS, PRIMARILY FROM USSR, KENYA AND CANADA. ADDITIONAL FUNDS, IF REQUIRED, WOULD COME FROM POOL OF UNDESIGNATED CASH CONTRIBUTIONS TO VOLUNTARY FUND OR FROM WHO'S REGULAR BUDGET.

5. SEE REF (B), PAGE 1, PARA 1 ("...UNCOVERED BALANCE..."):
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 GENEVA 00494 01 OF 02 231728Z

TO MEET \$6 MILLION DEFICIT PRESENTLY FORECAST TO COMPLETE WHO GLOBAL SMALLPOX ERADICATION PROGRAM, WHO DISCUSSIONS HAVE RECENTLY BEEN HELD WITH REPRESENTATIVES OF VARIOUS GOVERNMENTS, INCLUDING DENMARK, FRG, NORWAY, SWEDEN, SWITZERLAND, NETHERLANDS, CANADA AND JAPAN. EACH OF THESE COUNTRIES HAS INDICATED SPECIFIC INTEREST IN CONTRIBUTING TO WHO SMALLPOX ERADICATION PROGRAM. DENMARK TO PROVIDE \$600,000 FOR BANGLADESH PROGRAM IN NEXT FEW WEEKS. DISCUSSIONS WITH OTHER

GOVERNMENTS HAVE PROVIDED EVERY INDICATION THAT BALANCE OF DEFICIT WILL BE FULLY MET BY CONTRIBUTIONS RAISED FROM DONORS. THIS INCLUDES A PROPOSED USA CONTRIBUTION OF ABOUT \$3 MILLION, OF WHICH ONE MILLION HAS ALREADY BEEN COMMITTED BY HEW. IN ADDITION, THROUGH WHO EXECUTIVE BOARD, A MORE GENERAL APPEAL HAS BEEN MADE FOR FUNDS. IF THERE SHOULD BE A DEFICIT, WHO EXECUTIVE BOARD DURING PRESENT SESSION HAS REQUESTED THAT DG DEVOTE FUNDS FROM REGULAR BUDGET, EVEN AT EXPENSE OF OTHER IMPORTANT PROGRAMS, SINCE SMALLPOX PROGRAM CLEARLY IS OF HIGHEST PRIORITY.

6. IMPLICATIONS TO COUNTRIES THROUGHOUT WORLD OF NOT COMPLETING PROGRAM IN ITS FINAL PHASE ARE CONSIDERABLE. PERSISTENCE OF SMALLPOX IN ETHIOPIA WOULD REQUIRE OTHER COUNTRIES IN AFRICA AND OTHERS THROUGHOUT WORLD CONTINUE THEIR VACCINATION PROGRAMS INDEFINITELY. SIMILARLY, IF ERADICATION COULD NOT BE DOCUMENTED TO WHO'S SATISFACTION AND THAT OF INDEPENDENT COMMISSIONS, AND, IF IT COULD NOT BE DEMONSTRATED BEYOND REASONABLE DOUBT NO NATURAL RESERVOIR EXISTS, MANY, PERHAPS MOST, COUNTRIES WOULD FIND IT IMPOSSIBLE TO TAKE MAJOR ADMINISTRATIVE DECISION TO TERMINATE VACCINATION. IN BRIEF, POTENTIAL SAVINGS TO BE REALIZED COULD WELL BE COMPROMISED BY FAILURE TO INVEST COMPARATIVELY SMALL COST NECESSARY TO ASSURE TASK HAS INDEED BEEN COMPLETED.

7. SEE REF (B), PAGE 1, PARA 2 ("CAN MORE OF THE VOLUNTARY FUND BALANCE BE DEVOTED TO ETHIOPIA?"): INsofar AS "DIVERTING" SUBSTANTIAL FUNDS FROM "UNSPECIFIED" VOLUNTARY FUND ACCOUNT TO ETHIOPIA, THIS CAN ONLY BE DONE AT EXPENSE OF SUPPORT REQUIRED FOR GAMUT OF OTHER ACTIVITIES ESSENTIAL TO EXECUTION OF OVERALL PROGRAM. SMALLPOX ERADICATION PROGRAM MUST BE SEEN IN PERSPECTIVE AS COMPLEX OF ACTIVITIES EXTENDING WORLD-WIDE, EACH PIECE OF WHICH CONTRIBUTES TO ULTIMATE ACHIEVEMENT OF GLOBAL ERADICATION. THUS, WHO BUDGETING IS DONE ON GLOBAL BASIS, UNCLASSIFIED

UNCLASSIFIED

PAGE 04 GENEVA 00494 01 OF 02 231728Z

EMBRACING ALL ACTIVITIES WHICH CONTRIBUTE TO ULTIMATE GOAL OF GLOBAL ERADICATION. IF FULL AMOUNT OF MONEY WHO CONSIDERS NECESSARY FOR PROGRAM WERE NOT TO BE AVAILABLE AND NO ADDITIONAL FUNDS COULD BE FOUND FROM WHO'S REGULAR BUDGET OR FROM OTHER SOURCES, CERTAIN ACTIVITIES WOULD UNDOUBTEDLY HAVE TO BE CURTAILED. HOWEVER, IT IS WHO'S CONSIDERED PROFESSIONAL JUDGEMENT THAT ACCOMPLISHMENT OF FINAL OBJECTIVE CANNOT BE SAFELY ACHIEVED WITH LESS THAN AMOUNT CALCULATED BY ORGANIZATION.

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 GENEVA 00494 02 OF 02 231746Z

41

ACTION AID-59

INFO OCT-01 IO-11 ISO-00 HEW-06 OES-05 AF-06 ARA-10 EA-09

EUR-12 NEA-10 OMB-01 TRSE-00 SP-02 CIAE-00 INR-07

NSAE-00 L-03 H-02 EB-07 IGA-02 /153 W

----- 128256

P 231625Z JAN 76

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 7731

UNCLAS SECTION 2 OF 2 GENEVA 494

8. SEE REF (B) PAGE 1, PARA 2 ("WHAT IS MEANT BY THE PHRASE IN THE HENDERSON/CROSS LETTER?"): QUESTION ASKED BY MS. BELCHER REFERS TO DISCUSSIONS DURING DR. HENDERSON'S VISIT TO WASHINGTON IN NOVEMBER 1975, IN WHICH HE INDICATED \$1 MILLION WOULD BE NEEDED BY 1 MARCH 1976, TO AVERT SERIOUS CASH FLOW PROBLEM AND HOPED BALANCE OF MONEY COULD BE MADE AVAILABLE AT BEGINNING OF AID'S SUBSEQUENT FISCAL YEAR. DR. HENDERSON'S CONCERN WAS THAT IF AID FUNDS WERE NOT MADE AVAILABLE BY MARCH 1976, TEMPO WOULD HAVE TO BE DECREASED, WITH POSSIBILITY THAT SMALLPOX TRANSMISSION WOULD NOT BE INTERRUPTED EARLY ENOUGH. HEW FUNDS SHOULD, NOW, HANDLE THE PROBLEM. PRESENT CASES ARE CONTINUED TO LITTLE MORE THAN ONE PERCENT OF

AND AREA OF ETHIOPIA WHERE MORE THAN 500 PERSONS ARE WORKING IN AREA. DR. HENDERSON REPORTS PROSPECTS FOR STOPPING TRANSMISSION SEEM EXCELLENT AND, BASED ON TRENDS TO DATE, IT IS HIS JUDGEMENT THAT TRANSMISSION CAN BE INTERRUPTED BY SUMMER 1976, CONCEIVABLY SOONER.

9. SEE REF (B), PAGE 2, PARA 1 ("...MORE INFORMATION ON ACTUAL OR ANTICIPATED OTHER CONTRIBUTIONS..."): IN CY1975 ALONE, CONTRIBUTIONS FOR SMALLPOX PROGRAM WERE RECEIVED FROM 24 COUNTRIES, INCLUDING UNITED NATIONS EMERGENCY OPERATION (UNEO) AND TOTALLED \$2,848,620 IN CASH AND \$162,018 IN KIND. FOR CY1976 SEE PARA 5 OF SUBJECT CABLE FOR COUNTRIES EXPECTED TO MAKE FURTHER CONTRIBUTIONS.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GENEVA 00494 02 OF 02 231746Z

10. COMMENT: FOLLOWING MISSION COMMENTS (WITH DR. EHRLICH'S CONCURRENCE) ARE BASED ON RECENT CONVERSATION BETWEEN MISSION OFFICERS AND DR. HENDERSON:

A. WHO CLEARLY COUNTING ON US CONTRIBUTION OF ABOUT \$3 MILLION TO MEET HALF OF REMAINING \$6 MILLION GAP. HENDERSON FULLY CONFIDENT FIRM PLEDGES COVERING OTHER \$3 MILLION WILL BE MADE BY DONORS IN COURSE OF CY1976.

B. AS NOTED IN PARA 5 ABOVE, IF DEFICIT REMAINS, WHO REGULAR BUDGET FUNDS ARE EXPECTED TO BE MADE AVAILABLE, GIVEN PROGRAM'S HIGHEST PRIORITY.

C. IN VIEW OF FOREGOING, THERE IS EVERY REASONABLE PROSPECT SUBSTANTIAL FUNDING SHORTFALL, WHICH COULD HAVE MAJOR ADVERSE IMPACT ON PROGRAM EXECUTION, WILL BE AVOIDED. THUS, ONLY POTENTIAL THREAT TO SUCCESSFUL COMPLETION OF PROGRAM WOULD LIE NOT, REPEAT NOT, IN AREA OF FUNDING SHORTFALLS BUT IN POSSIBLE CHANGES IN FIELD CIRCUMSTANCES, WHICH MAY BE OUTSIDE CONTROL OF PROJECT MANAGEMENT AND CANNOT BE FORESEEN WITH CERTAINTY AT PRESENT TIME.

D. WITH RESPECT TO PARTICIPATION OF OTHER DONORS IN ETHIOPIA PROGRAM. DR HENDERSON STRESSED IMPORTANCE OF VIEWING ETHIOPIA NOT AS SEPARATE ACTIVITY BUT AS ONE PART OF WHOLLY INTEGRATED GLOBAL PROGRAM WHICH HAS HAD WIDE INTERNATIONAL SUPPORT FROM ITS INCEPTION. US ROLE HAS PREDOMINANT CONTRIBUTOR TO ETHIOPIA PROGRAM IS SEEN PRIMARILY AS SERVING CONVENIENCE OF PARTIES, SINCE EXPECTED MAGNITUDE OF US CONTRIBUTION IS APPROXIMATELY EQUAL TO UNMET REQUIREMENTS OF ETHIOPIA PROGRAM. IF, HYPOTHETICALLY, US WISHED NOT, REPEAT NOT, DESIGNATE ALL OF ITS CONTRIBUTION FOR ETHIOPIA, WHO COULD USE UNDESIGNATED US CONTRIBUTIONS ELSEWHERE IN GLOBAL PROGRAM AND USE UNDESIGNATED FUNDS PROVIDED BY OTHER CONTRIBUTORS TO MEET ETHIOPIA PROGRAM COSTS NOT MET BY US CONTRIBUTION. WHO STRESSES, HOWEVER, THAT US WOULD NOT IN ANY CASE BE SOLE CONTRIBUTOR TO ETHIOPIA PROGRAM IN PERIOD 1976-1978 SINCE IN KIND INPUTS ARE ENVISAGED FROM CANADA, KEYNA, AND USSR (VACCINES), AND JAPAN (VOLUNTEERS), AS WELL AS CASH INPUTS FROM WHO REGULAR BUDGET AND FROM THE VOLUNTARY FUNDS, TO WHICH SCORES OF COUNTRIES HAVE CONTRIBUTED.

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 GENEVA 00494 02 OF 02 231746Z

1. MISSION HOPES FOREGOING WILL ENABLE AID/W TO PROCEED TO NEXT STAGE IN PROJECT APPROVAL PROCESS. DALE

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DISEASE CONTROL, COMMUNICABLE DISEASES, SMALLPOX
Control Number: n/a
Copy: SINGLE
Draft Date: 23 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976GENEVA00494
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760026-0819
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760129/aaaaaytv.tel
Line Count: 274
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AID
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 76 STATE 11749
Review Action: RELEASED, APPROVED
Review Authority: hattaycs
Review Comment: n/a
Review Content Flags:
Review Date: 25 JUN 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <25 JUN 2004 by schwenja>; APPROVED <05 OCT 2004 by hattaycs>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: WHO SMALLPOX ERADICATION PROGRAM
TAGS: TBIO, WHO
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006